

THE IMPACT OF INTERNATIONAL LABOUR MIGRATION IN INDONESIA

by

RIANTO ADI

Thesis submitted in fulfilment of the requirements of the Doctor of Philosophy Degree in Population and Human Resources,

Department of Geography,

Faculty of Arts,

The University of Adelaide

March, 1996

ABSTRACT

This thesis is concerned with the understanding and clarification of the impact of international labour migration in Indonesia. Detailed understanding of the impact of this movement on individuals, families, communities and the nation as a whole, is still limited. However, the Indonesian Government has been involved in sending contract workers overseas for two decades and now plans to enlarge the volume and improve the quality of the workers in order to help unemployment problems within the country and obtain foreign exchange to enhance economic growth.

The thesis firstly introduces some significant issues relating to the effects of international labour migration on sending countries, outlines the objectives of the study and the approach adopted in addressing these objectives. It briefly discusses the geographical context of the study and outlines relevant theories of migration and major research findings with respect to the impact of international labour migration. The study then moves on to a case study of a village in West Java which has experienced a significant amount of international labour migration. The patterns and processes involved in that movement are initially analysed as a prelude to the detailed examination of the impacts of international labour migration.

Population mobility as an independent variable, has consequences not only for the migrant him/herself and

his/her family, but also for the community and nation as well. At the micro level, temporary work overseas has benefit for the migrant and his/her family. However, in the long run, the impact depends on how they use their remittances and experiences to improve their life. At the macro level, remittances and experience are two important potential sources of benefit for the community of origin of overseas contract workers, as assets for improving the standard of living of the community. However, the impact depends on the volume of overseas contract workers and the quality of experience (skills) which they have gained.

For Indonesia as a whole the benefits from overseas contract workers are still relatively small, due to the fact that this country has a huge population in relation to the number of overseas workers. However, such mobility of workers across country's boundaries for temporary work has been shown to be important leading to a variety of changes which, if not anticipated, could impede nation building. Therefore, to maximize the benefits accruing from this movement, the Indonesian Government should take more account of this issue, devote greater attention to collecting detailed information about it and develop policies and programs which will maximise the benefits accruing from it and minimise the costs associated with international labour migration.

TABLE OF CONTENTS

Declaration Acknowledgement Abstract Table of Contents List of Tables List of Figures List of Plates Abbreviations and Glossary	ii iii vii vii x xiv xvii
CHAPTER 1: INTRODUCTION	1
1.1 Introduction 1.2 Objectives of the Study 1.3 The Context of the Study 1.4 Organisation of the Thesis 1.5 Conclusion	1 4 8 16 18
CHAPTER 2: THEORETICAL FRAMEWORK	19
 2.1 Introduction 2.2 Explaining International Labour Migration 2.3 The Impact of International Labour Migration 2.4 An Analytical Framework for Studying the Impact of International Labour Migration 2.4.1 Impact Upon the Individual Migrant 2.4.2 Impact Upon the Family/Household 2.4.3 Impact Upon the Community 2.4.4 Impact Upon the Nation 2.5 Conclusion 	19 20 32 40 44 50 55 62
CHAPTER 3: METHODOLOGY	66
3.1 Introduction 3.2 Secondary Data on International Labour Migration In Indonesia 3.2.1 The Directorate of Immigration 3.2.2 Data from Pusat AKAN (Centre for Overseas Workers) 3.2.3 Overseas Labour Suppliers 3.3 The Field Survey Design	71 72 75 78
3.3.1 Selection of the Study Area 3.3.2 Selection of Respondents and Sampling	82

Procedures for Household Survey 3.3.3 Field Data Collection 3.3.3.1 Interviewing Respondents	91 105 105
3.3.3.2 In-Depth Interviews and Direct Observation 3.4 Field Data Editing and Processing 3.5 Conclusion	108 110 111
CHAPTER 4: INDONESIAN INTERNATIONAL LABOUR MIGRATION: AN OVERVIEW	113
 4.1 Introduction 4.2 Pattern and Scale of Indonesian Labour Migration 4.2.1 Indonesia's Colonial Period 4.2.2 After Independence 4.3 Indonesian Government Policy on Sending Workers Overseas 4.4 Implementation of the Overseas Worker Program 4.5 Studies of Indonesian International Labour Migration 4.6 Conclusion 	113 114 119 129 131 140 147
CHAPTER 5: STUDY AREA: THE CONTEXT OF POPULATION MOBILITY	148
 5.1 Introduction 5.2 The Physical Setting 5.3 The Province of West Java 5.3.1 Population Growth and Distribution 5.3.2 Socio-economic Conditions 5.4 Desa Sukasari 5.4.1 Population Distribution and Density 5.4.2 Socio-economic Conditions 5.5 Conclusion 	148 150 156 156 170 170 174
CHAPTER 6: THE CAUSES AND PROCESS OF INTERNATIONAL LABOUR MIGRATION IN WEST JAVA, INDONESIA	185
6.1 Introduction 6.2 Mobility in West Java 6.3 Population Mobility in Desa Sukasari	185 186 195
6.4 The Process of International Labour Migration From Desa Sukasari 6.4.1 The Decision to Migrate 6.4.2 The Role of Middlemen	197 211 213 217

CHAPTER 7: IMPACT OF INTERNATIONAL LABOUR MIGRATION: THE INDIVIDUAL LEVEL OF ANALYSIS	219
7.1 Introduction 7.2 Demographic Characteristics of OCWs 7.2.1 Gender Selectivity 7.2.2 Age Selectivity 7.2.3 Marital Status 7.2.4 Level of Modernity 7.3 Socio-Economic Condition 7.3.1 Income Level and Employment 7.3.2 Social Welfare 7.3.3 Social/Political Participation Upon Return 7.4 Conclusion	218 220 220 228 231 233 237 242 243 248
CHAPTER 8: IMPACT OF INTERNATIONAL LABOUR MIGRATION: THE HOUSEHOLD LEVEL OF ANALYSIS	251
8.1 Introduction	251
8.2 Demographic Characteristics of the Household 8.2.1 Family/Household Size and Composition 8.2.2 Marriage/Divorce and Fertility 8.3 Socio-economic Condition of the Household 8.3.1 Income Level and Employment 8.3.2 Social Welfare 8.3.3 Social/Political Participation 8.4 Conclusion	253 253 259 265 265 277 286 289
CHAPTER 9: IMPACT OF INTERNATIONAL LABOUR MIGRATION: THE COMMUNITY LEVEL OF ANALYSIS	291
9.1 Introduction 9.2 Demographic Impact on Community 9.3 Socio-Economic Impact on Community 9.3.1 Income Level and Distribution 9.3.2 Employment 9.3.3 Social 9.4 Conclusion	291 294 300 300 303 311 318
CHAPTER 10: IMPACT OF INTERNATIONAL LABOUR MIGRATION: THE NATION LEVEL OF ANALYSIS	321
10.1 Introduction 10.2 Demographic Impacts 10.3 Socio-Economic Impacts 10.3.1 Income Level and Distribution 10.3.2 Employment 10.3.3 Foreign Exchange	321 323 324 325 330 332 334

CHAPTER 11: CONCLUSION	339
11.1 Introduction 11.2 Findings and Implications Regarding	339
the Scale, Pattern and Causes of Inter- national Labour Migration 11.3 Findings and Implications Regarding the	340
impact of Impact of International Migration. 11.3.1 Individual and Family 11.3.2 Community and Nation 11.4 Some Policy Implications 11.5 Suggestions for Further Research 11.6 Conclusion	344 345 347 349 354
REFERENCES	355
APPENDICES	379
Appendix 1 : Country Distribution of Legal Indonesian	380
Appendix 2 : Village Questionnaire (English Summary)	382
Appendix 3 : Listing of the Overseas Workers, <i>Desa</i> Sukasari, 1992 (English Summary)	400
Appendix 4 : Household Questionnaire (English Summary)	401
Appendix 5 : The Score of Socio-economic Variables	465
LIST OF TABLES	
Table	age
1.1 : Distribution of Indonesian Population and Growth Rate, 1971-1990	14
2.1 : A Framework for the Analysis of the Impacts of International Labour Migration on the Sending Country (Adapted from Hugo, 1982a : 191, 1987:140)	42
2.2 : Some Demographic and Socio-Economic Impacts of International Labour Migration Upon Sending countriy (Extracted and adapted from Hugo,	