EMPLOYMENT LAW INITIATIVES, WORK, CARE AND DIVERSITY

Anna-Louise Margaret Chapman B Com (Melb), LLB (Hons) (Melb), LLM (Melb)

Ph D Thesis
Faculty of the Professions
Adelaide Law School
University of Adelaide

May 2012

TABLE OF CONTENTS

Abstr	act	i
Decla	ration	iii
Ackn	owledgements	V
Chap	ter 1: Introduction and Overview	1
1.1	Introduction	1
1.2	Literature Review	3
1.2.1	Empirical Scholarship on Work and Care	3
1.2.2	Legal Scholarship on Work and Care	8
1.3	Aims, Significance and the Research Question	14
1.4	Research Method	17
1.4.1	Industrial Law and Anti-Discrimination Law	17
1.4.2	Minimum Standards	20
1.4.3	Legal Method	23
1.4.4	Exclusion of Volunteer Work	23
1.5	Related Critical Perspectives	24
1.6	Work and Care, or Work and Life?	26
1.7	Overview of the Thesis	28
1.7.1	Expansion in Work and Care Legal Mechanisms	28
1.7.2	A Move Towards Diversity	31
1.7.3	Inadequate Recognition of Diversity	34
1.7.4	Conclusion and Proposal	43
Chan	ter 2: Establishing the Foundations of the Thesis	45
2.1	Introduction	
2.2	The Publications:	
	• 'Challenging the Constitution of the (White and Straight) I and Family Scholarship' (2005) 23 Law in Context 65-8	•

	 'Work/Family, Australian Labour Law, and the Normative Worker' in Joanne Conaghan and Kerry Rittich (eds), Labour Law, Work, and Family: Critical and Comparative Perspectives (Oxford University Press, 2005) 79-97
Chap	oter 3: Industrial Law, Work and Care
3.1	Introduction
3.2	The Publications:
	 'Uncovering the Normative Family of Parental Leave: Harvester, Law and the Household' (2007) 33 <i>Hecate</i> 28-42
Chap	oter 4: Anti-Discrimination Law, Work and Care179
4.1	Introduction
4.2	The Publication:
	• 'Australian Anti-Discrimination Law, Work, Care and Family' (Working Paper No 51, Centre for Employment and Labour Relations Law, University of Melbourne, January 2012) 41pp
Chap	pter 5: Work and Care Across Law's Disciplinary Boundaries223
5.1	Introduction
5.2	The Publications:
	 'Reasonable Accommodation, Adverse Action and the Case of Deborah Schou' (2012) 33(1) Adelaide Law Review (forthcoming)
Chap	oter 6: Conclusion
6.1	Introduction
6.2	The Proposal

6.2.1	Care Responsibilities
6.2.2	Justification300
6.3	Law's Separation of Work from Care304
Appe	ndix307
The P	ublication:
	• 'Care Responsibilities and Discrimination in Victoria: The Equal Opportunity Amendment (Family Responsibilities) Act 2008 (Vic)' (2008) 21 Australian Journal of Labour Law 200-207308
Table	of Cases
Table	of Statutes
Biblio	graphy
A. Aı	ticles/Books/Reports329
B. Ot	her350

ABSTRACT

Conflict between work and care is one of the most significant issues for workers in contemporary Australia. Employees report that a poor fit exists between the obligations and expectations of their paid working lives and their responsibilities to care for others, such as children and elderly parents. Since the early 1970s a raft of legal initiatives designed to assist workers to better manage collision between work and care has been developed in Australian employment law. New forms of leave have been recognized, such as maternity, paternity and parental leave, and working time rules now build in a consideration of care responsibilities. Concepts of discrimination, reasonable accommodation and adverse action have been developed in relation to care responsibilities, as has a right to request flexible work arrangements.

The gender dimension of work and care conflict has been explored, both in the empirical scholarship documenting it, and in the scholarship examining the legal initiatives that seek to respond to it. However other forms of diversity, and intersections with gender, such as sexual orientation, race, ethnicity and disability, have received virtually no attention. This thesis fills this gap in the literature by addressing the research question:

Have Australian legal initiatives designed to address collision between work and care adequately recognized diversity in work and care practices?

This thesis argues that it is important to examine how well the Australian work and care legal initiatives account for diversity. Indeed, close attention to diversity is not only warranted, it is necessary. This is so for a number of reasons, including the agendas of social inclusion, equality and non-discrimination, which are now well recognized as objectives of Australian employment law.

The argument of the thesis unfolds in a number of stages. First, it is shown that the legal initiatives developed since the early 1970s do recognize and support some aspects of diverse work and care arrangements, benchmarked against the breadwinner/homemaker model of work and care institutionalized in the early part of the 20th Century. Principally, the legal mechanisms recognize mothers as waged workers, male workers as carers, and same sex couples as relationships of care. This provides a level of recognition of diversity. The close examination of legal rules provided in the thesis reveals as a second stage a number of deficiencies in the recognition of diverse work and care practices. These inadequacies relate to three main matters: law's continuing separation of work from care; a range of substantive limitations in the schemes themselves, such as eligibility rules; and thirdly, complexity, uncertainty and incoherency in the definitions used to recognize care relationships. These matters have a particularly detrimental impact on diverse work and care arrangements.

The thesis thus concludes that to date the legal initiatives of employment law provide less than adequate recognition of diversity in work and care practices. This undermines social inclusion, equality and non-discrimination. The broad contours of a proposal to address these inadequacies are mapped out in the conclusion of the thesis, and offered as the basis for future development.

DECLARATION

I, Anna-Louise Margaret Chapman certify that this work contains no material which has been accepted for the award of any other degree or diploma in any university or other tertiary institution and, to the best of my knowledge and belief, contains no material previously published or written by another person, except where due reference has been made in the text.

I give consent to this copy of my thesis when deposited in the University Library, being made available for loan and photocopying, subject to the provisions of the Copyright Act 1968.

The author acknowledges that copyright of published works contained within this thesis (as listed below) resides with the copyright holder(s) of those works:

- 'Work/Family, Australian Labour Law, and the Normative Worker' in Joanne Conaghan and Kerry Rittich (eds), *Labour Law, Work, and Family: Critical and Comparative Perspectives* (Oxford University Press, 2005) 79-97. Copyright resides with Anna-Louise Margaret Chapman.
- 'Challenging the Constitution of the (White and Straight) Family in Work and Family Scholarship' (2005) 23 *Law in Context* 65-87. Copyright resides with Anna-Louise Margaret Chapman.
- 'Regulating Family through Employee Entitlements' in Christopher Arup et al (eds), Labour Law and Labour Market Regulation: Essays on the Construction, Constitution and Regulation of Labour Markets and Work Relationships (Federation Press, 2006) 454-469. Copyright resides with Anna-Louise Margaret Chapman.
- 'Uncovering the Normative Family of Parental Leave: Harvester, Law and the Household' (2007) 33 *Hecate* 28-42. Copyright resides with Anna-Louise Margaret Chapman.
- 'Employment Entitlements to Carer's Leave: Domesticating Diverse Subjectivities' (2009) 18 *Griffith Law Review* 453-474. Copyright resides with Anna-Louise Margaret Chapman.
- 'Industrial Law, Working Hours, and Work, Care, and Family' (2010) 36 *Monash University Law Review* 190-216. Copyright resides with Monash University.

- 'Australian Anti-Discrimination Law, Work, Care and Family' (Working Paper No 51, Centre for Employment and Labour Relations Law, University of Melbourne, January 2012) 41pp. Copyright resides with Anna-Louise Margaret Chapman.
- 'Reasonable Accommodation, Adverse Action and the Case of Deborah Schou' (2012) 33(1) *Adelaide Law Review* (forthcoming). Copyright resides with Anna-Louise Margaret Chapman.
- 'Requests for Flexible Work under the Fair Work Act' (unpublished manuscript, January 2012). Copyright resides with Anna-Louise Margaret Chapman.
- 'The New National Scheme of Parental Leave Payment' (2011) 24 Australian Journal of Labour Law 60-70. Copyright resides with Anna-Louise Margaret Chapman.
- 'Care Responsibilities and Discrimination in Victoria: The Equal
 Opportunity Amendment (Family Responsibilities) Act 2008 (Vic)'
 (2008) 21 Australian Journal of Labour Law 200-207. Copyright resides
 with Anna-Louise Margaret Chapman.

I also give permission for the digital version of my thesis to be made available on the web, via the University's digital research repository, the Library catalogue and also through web search engines, unless permission has been granted by the University to restrict access for a period of time.

Anna-Louise Margaret Chapman	Date

ACKNOWLEDGEMENTS

I would like to acknowledge and very gratefully thank Rosemary Owens who was the main supervisor on this thesis. Without Rosemary's enthusiasm, encouragement, generosity of time and intellectual rigour, I doubt that this thesis would have been completed.

I would also like to thank Andrew Stewart as my secondary supervisor. Andrew's input into this project enriched my experience of the thesis process.

This thesis initially commenced its life in the Centre for Socio-Legal Research in the Law School at Griffith University, and I would like to thank Richard Johnstone and Rosemary Hunter who supervised me during that time.

I acknowledge that I have received the following research and editorial assistance in the preparation of this thesis:

- Assistance from Estelle Tang, in the form of completing citations and footnotes in 'Care Responsibilities and Discrimination in Victoria', paper included in the thesis appendix; and
- Assistance from Mary Quinn and Sarah Castles, in the preparation of the Table of Cases, Table of Statutes and Bibliography compiled from the publications, the Introduction and Overview, and Conclusion.