THE AUSTRALIAN NATIONAL CURRICULUM:

PERSPECTIVES OF TEACHERS AND SCHOOL ADMINISTRATORS ON ISSUES AND CONCERNS SURROUNDING IMPLEMENTATION

John Robert Rose

MEd; BEd; BBus(Dist); GradDipEdAdmin; TPTC.

Thesis submitted in fulfilment of the requirements for the degree of Doctor of Philosophy

School of Education

Faculty of Arts

University of Adelaide

November, 2015

Table of Contents

Table of Contents	i
Abstract	vii
Declaration	ix
Acknowledgements	х
Glossary of Acronyms and Abbreviations	xi
List of Tables and Figures	xiv
Publications Arising from Thesis	xvii
Chapter 1: Introduction to the Study	
1.0 Introduction	1
1.1 A Personal Perspective	1
1.2 Research Problem and Questions	3
1.3 Aims and Objectives of the Project	
1.4 Significance/Contribution to the Discipline	
1.5 Theoretical Framework and Methods	4
1.6 Scope and Limitations	
1.7 Chapter Outline and Structure: An Overview of the Thesis	
Chapter 2: Building a Nation – Curricula Conceptualisations of the	
Australian Curriculum	
2.0 Introduction	9
2.1 Curriculum Perceptions – A Cursory Glance	11
2.1.1 The Ideal or Recommended Curriculum	12
2.1.2 The Entitlement Curriculum	12
2.1.3 The Intended or Written Curriculum	13
2.1.4 The Available or Supported Curriculum	14

2.1.5 The Implemented (or Enacted) Curriculum	15
2.1.6 The Achieved Curriculum	16
2.1.7 The Attained Curriculum	16
2.2 Curriculum Characterisations – Also a Cursory Glance	
2.2.1 Curriculum as Subject Matter	18
2.2.2 Curriculum as Experience	19
2.2.3 Curriculum as Intention	20
2.2.4 Curriculum as Cultural Reproduction	21
2.2.5 Curriculum as ' <i>Currere</i> '	23
2.3 The Australian Curriculum: Cloaked in Essentialism?	24
2.4 The Australian Curriculum and Third Way Ideology: Is There a Nexus?	28
2.5 A Social Reconstructionist Conceptualisation of the Australian Curriculum	40
2.6 Chapter Summary	47
Chapter 3: Methodology	
3.0 Introduction	49
3.1 Research Design	49
5.1 Research Design	
3.2 Rationale for Methods of Data Collection	54
3.2 Rationale for Methods of Data Collection	54
3.2 Rationale for Methods of Data Collection3.3 Conducting Mixed Methods Research: The Process	54 56
3.2 Rationale for Methods of Data Collection3.3 Conducting Mixed Methods Research: The Process3.4 Triangulation Mixed Methods Design	54 56 57
 3.2 Rationale for Methods of Data Collection 3.3 Conducting Mixed Methods Research: The Process 3.4 Triangulation Mixed Methods Design 3.5 Document Search and Analysis 	54 56 57 58
 3.2 Rationale for Methods of Data Collection 3.3 Conducting Mixed Methods Research: The Process 3.4 Triangulation Mixed Methods Design 3.5 Document Search and Analysis 3.6 Survey Questionnaire: Construction 	54 56 57 58 60
 3.2 Rationale for Methods of Data Collection 3.3 Conducting Mixed Methods Research: The Process 3.4 Triangulation Mixed Methods Design 3.5 Document Search and Analysis 3.6 Survey Questionnaire: Construction 3.7 Pilot Survey 	54 56 57 58 60 65
 3.2 Rationale for Methods of Data Collection 3.3 Conducting Mixed Methods Research: The Process 3.4 Triangulation Mixed Methods Design 3.5 Document Search and Analysis 3.6 Survey Questionnaire: Construction 3.7 Pilot Survey 3.8 Survey Implementation 	 54 56 57 58 60 65 67

Chapter 4: A History of National Curriculum in Australia	
4.0 Introduction	75
4.1 Educational Responsibility in Australia	76
4.2 1968-1988: The Advent of National Curriculum Development in	
Australia	80
4.2.1 Introduction	80
4.2.2 The Australian Science Education Project	81
4.2.3 The Curriculum Development Centre	83
4.2.4 The Social Education Materials Project	85
4.2.5 The Language Development Project	86
4.2.6 The CDC and Core Curriculum	89
4.2.7 The Demise of the CDC	93
4.2.8 The Migratory Argument	94
4.2.9 The Period 1968-1988: A Summary	95
4.3 1989 – 1993: An Agenda for Reform	95
4.3.1 Introduction	95
4.3.2 The Dawkins Factor	98
4.3.3 The Australian Education Council and the Hobart Declaration	100
4.3.4 Beyond Hobart	102
4.3.5 The Ending of an Era of Collaboration	104
4.3.6 Revisiting the Migratory Argument	108
4.4 1993 – 2003: A Period of Influence	109
4.4.1 Introduction	109
4.4.2 National Goals of Schooling Revisited	111
4.4.3 The Increasing Pre-eminence of the Curriculum Corporation	111
4.4.4 The Discovering Democracy Project	113

iii

4.5 2003 – 2007: The Commonwealth Signals a New Intent	
4.5.1 Introduction	115
4.5.2 Nelson and the Australian Certificate of Education	115
4.5.3 Bishop's Pursuit of the Holy Grail	120
4.6 Conclusion	124
Chapter 5: The Australian Curriculum – the Current Initiative: 2007-2013	
5.0 Introduction	126
5.1 The Embryonic National Curriculum Board	126
5.2 Establishment of Australian Curriculum, Assessment & Reporting Authority	130
5.3 The Journey: The Creation of the Australian Curriculum (Phase 1 Subjects)	136
5.4 Support for the Australian Curriculum	137
5.5 The Underpinning of the Australian Curriculum: Perceived Shortfalls	139
5.6 Release of the Draft Documents: A Critical Response	
5.6.1 Scope of the Australian Curriculum and its Coherence	142
5.6.2 The Issue of Overcrowding	144
5.6.3 Consultation Time Frame	144
5.6.4 The Construction-Implementation Dichotomy	146
5.7 The Media Response to the Draft Documents	
5.8 The First Hesitant Step Forward	
5.9 Developments Post December 2010	151
5.9.1 Validation of Achievement Standards	151
5.9.2 Students with Disability	153
5.9.3 Consultation on the General Capabilities	155
5.9.4 Students with English as an Additional Language or Dialect	157
5.9.5 Differentiation and the Australian Curriculum	158
5.10 Conclusion	159

Chapter 6: Results, Analysis and Recommendations

5.0 Introduction	
5.1 Profile of Respondents	
6.2 Theme 1: Preparing Teachers for the Australian Curriculum	165
6.2.1 Knowledge – All Subjects	165
6.2.2 Enactment – All Subjects	166
6.2.3 State Comparisons – Mathematics	168
6.2.4 State Comparisons – English	169
6.2.5 State Comparisons – Science	171
6.2.6 State Comparisons – History	172
6.2.7 History – A More Detailed Discussion	173
6.3 Theme 2: Differentiation:	177
6.3.1 Differentiation and the Australian Curriculum – A Brief Introduction	on 177
6.3.2 Differentiation – Survey Results and Analysis	181
6.3.3 State Comparisons – Mathematics	183
6.3.4 State Comparisons – English	184
6.3.5 State Comparisons – Science	185
6.3.6 State Comparisons – History	185
5.4 Theme 3: Capabilities	
6.4.1 Capabilities – Introduction	186
6.4.2 Capabilities – Survey Results and Analysis	188
6.5 Theme 4: Inquiry Learning	194
6.5.1 Inquiry Learning – Introduction	194
6.5.2 Inquiry Learning – Survey Results and Analysis	197
6.6 Theme 5: Cross-Curriculum Priorities	198
6.6.1 Cross-Curriculum Priorities – Introduction	198
6.6.2 Cross-Curriculum Priorities – Survey Results and Analysis	200
6.7 Further Research Findings: Compatibility of Curricula; Pedagogical	

v

Adjustments; Assessment Issues	
6.7.1 Compatibility of Curricula	202
6.7.2 Pedagogical Adjustments	207
6.7.3 Assessment Issues	211
5.8 Recommendations	
5.9 Conclusion	
Appendix 1: Australian Curriculum Implementation Survey	
Appendix 2: Australian Curriculum Survey	
Bibliography	

Abstract

The creation and implementation of the Australian National Curriculum placed Australia as the first federation in the world to implement a national curriculum. Thus it was a major and significant curriculum reform and provided the impetus for this study. As such it was deemed important to investigate teachers' perspectives on the ways in which the reform would influence their professional practices.

It was considered that unless data were captured, analysed and reviewed during the introduction of the Australian Curriculum a significant opportunity for analysis and review would have been lost to Australian education. Thus, working from the assumption that it was imperative that researchers capture the essence of the newly released Australian Curriculum from a schools' and teachers' perspective, this thesis critiques the implementation of the Australian Curriculum, in particular, the four Phase 1 subjects of English, Mathematics, Science and History. Further, teachers were asked as to whether they felt well prepared to implement a new Australian curriculum. Such a perspective, it is argued, should ensure that any required curriculum renewal in higher education teacher education programs are aligned with the reform and are authentic and reliable.

The study begins with an examination of the curriculum conceptualisations on which the current Australian Curriculum is founded. In the absence of any official theoretical model of the curriculum reform, a model is presented which argues that the Australian Curriculum is a hybrid curriculum predominately reflecting a duality of a Reconstructionist curriculum conceptualisation along with a Third Way political ideological influence in its underlying philosophy, but with a reflection of essentialism in its design and development. The model proposed is thus presented as a complementary pluralistic model. The development of the model provides a conceptual framing of the study.

Past attempts at national curricula collaboration in Australia are then reviewed including an examination of the backgrounds to these attempts; followed by an examination of the justifications and processes surrounding the current initiative. Using a survey (N=235) to gather data from teachers in Independent Schools throughout Australia perspectives, issues and teacher concerns surrounding the implementation of the Australian Curriculum were

determined. Five major interrelated propositions emerged from the analysis of the data. The first was that teachers of History and Science in Independent Schools in Australia in the main are not confident that their training enables them to integrate the literacy and numeracy capabilities of the Australian Curriculum into their teaching to the level required by the Australian Curriculum. Secondly, the inadequate preparation of teachers in Independent Schools in Australia for the inclusion of each of the three cross-curriculum priorities into their disciplines was identified by teachers as problematic. Thirdly, that teachers in Independent Schools in Australia rate the knowledge and associated pedagogy they received in their Pre-Service Education much lower for the Phase 1 subjects of History (in particular) and Science than they did for Mathematics and English. The lack of alignment between teachers' perceived needs and the Pre-Service Education in History methodology has been noted and discussed. Fourthly, that teachers in Independent Schools in Australia overwhelmingly endorsed inquiry learning as the optimal pedagogy for implementation of the reformed Australian Curriculum. The final proposition was that teachers indicated, that while the ability to teach differentially is being addressed to some degree in on-going professional development and through post graduate studies, it is not being addressed to the same extent in pre-service education courses.

In the closing sections of the thesis recommendations are presented. These included those related to the minimum standards for teachers of History; a review of pre-service programs in Science; the need for an explicit focus on pedagogy to support differentiated teaching; the application of numeracy, literacy and ICT capabilities across all subject areas; and the support required to implement the Asia cross curriculum priority successfully.

Declaration

I certify that this work contains no material which has been accepted for the award of any other degree or diploma in my name, in any university or other tertiary institution and, to the best of my knowledge and belief, contains no material previously published or written by another person, except where due reference has been made in the text. In addition, I certify that no part of this work will, in the future, be used in a submission in my name, for any other degree or diploma in any university or other tertiary institution without the prior approval of the University of Adelaide and where applicable, any partner institution responsible for the joint-award of this degree.

I give consent to this copy of my thesis, when deposited in the University Library, being made available for loan and photocopying, subject to the provisions of the Copyright Act 1968.

I also give permission for the digital version of my thesis to be made available on the web, via the University's digital research repository, the Library Search and also through web search engines, unless permission has been granted by the University to restrict access for a period of time.

Signed: _____

Date: 12th November, 2015

John Robert Rose

Acknowledgements

Completion of this thesis has been a long and rewarding journey – both personally and professionally. In the years of study towards a PhD I received advice, support and assistance from many people. First and foremost I must acknowledge my deepest thanks to my principal supervisor, Professor Tania Aspland. A person with an enormous wealth of knowledge and experience, Professor Aspland's unstinting devotion helped me to open windows, to explore new avenues, and to search for answers surrounding my research. Her positive feedback, encouragement and inspiration as well as her empathy for an 'older' student attempting research while working full-time, has been greatly appreciated and a major factor in my completing this thesis.

I must also thank my co-supervisor, Dr Juhani Tuovinen, for his patience and wise counsel. His direct and challenging feedback has been appreciated and has, in the long run, added to my knowledge and skill set.

To the survey participants from Independent Schools around Australia I offer my thanks. I am exceedingly grateful to the hundreds of school-based personnel who willingly participated in the research and gave up their time to do so. Teachers and school administrators are often flooded with requests for survey participation and I am grateful to those busy, professional people who responded and provided solid and unreserved evidence for this thesis. Coupled with this, the constructive and encouraging feedback from my colleagues has been invaluable.

Finally, to my immediate family who have encouraged me, supported me, and in many ways shared the journey with me, I thank you for your continued love, affirmation and moral support throughout.

AAMT	Australian Association of Mathematics Teachers
AATE	Australian Association for the Teaching of English
ABS	Australian Bureau of Statistics
ACARA	Australian Curriculum, Assessment and Reporting Authority
ACC	Australian Curriculum Coalition
ACCI	Australian Chamber of Commerce and Industry
ACE	Australian Certificate of Education
	Australian College of Educators
ACER	Australian Council for Educational Research
ACSA	Australian Curriculum Studies Association
ACT	Australian Capital Territory
ACTHTA	Australian Capital Territory History Teachers' Association
AEC	Australian Education Council
AEF	Asia Education Foundation
AEU	Australian Education Union
AITSL	Australian Institute of Teaching and School Leadership
ALP	Australian Labor Party
ASEP	Australian Science Education Project
CDC	Curriculum Development Centre
COAG	Council of Australian Governments
CSCNEPA	Curriculum Standing Committee of National Education Professional Associations
EAL/D	English as an Additional Language or Dialect

ESA	Education Services Australia
EU	European Union
FAQ	Frequently Asked Questions
GDP	Gross Domestic Product
HEI	Higher Education Institution
НТАА	History Teachers' Association of Australia
HTANSW	History Teachers' Association of New South Wales
HTASA	History Teachers' Association of South Australia
HTAV	History Teachers' Association of Victoria
HTAWA	History Teachers' Association of Western Australia
IDEAS	Innovative Designs for Enhancing Achievements in Schools
ICT	Information and Communications Technology
JSSP	Junior Secondary Science Project
LDP	Language Development Project
MCEECDYA	Ministerial Council for Education, Early Childhood Development and Youth Affairs
МСЕЕТҮА	Ministerial Council on Education, Employment, Training and Youth Affairs
MCVTE	Ministerial Council for Vocational & Technical Education
NAPLAN	National Assessment Program Literacy and Numeracy
NCB	National Curriculum Board
NCET	National Committee on English Teaching
NPDP	National Professional Development Program
NSW	New South Wales
NT	Northern Territory
OECD	Organisation for Economic Cooperation and Development
PISA	Program for International Student Assessment
QHTA	Queensland History Teachers' Association

QLD	Queensland
QSA	Queensland Studies Authority
SA	South Australia
SCSEEC	Standing Committee on School Education and Early Childhood
SEMP	Social Education Materials Project
SES	Socio Economic Status
SOSE	Study of Society and the Environment
SPSS	Statistical Package for Social Sciences
ТНТА	Tasmanian History Teachers' Association
TIMSS	Trends in International Mathematics and Science Study
UbD	Understanding by Design
UK	United Kingdom
UNESCO	United National Educational, Scientific and Cultural Organisation
USA	United States of America
VCAA	Victorian Curriculum and Assessment Authority
VIC	Victoria
WA	Western Australia

List of Tables and Figures

		Page
Table 2.1	Character qualities: a synchronisation of essentialist thoughts	
	and the Melbourne Declaration	28
Table 2.2	An alignment of the Finn/Mayer competencies to the general	
	Capabilities of the Australian Curriculum.	33
Table 3.1	Philosophical underpinnings of the current research study	51
Table 3.2	Survey items –demographics	61
Table 3.3	Survey questions – specific and non-demographic	62
Table 3.4	Survey – qualitative: items, variables, descriptors	63
Table 3.5	Survey – open-ended items	63
Table 3.6	Survey – quantitative: items, variables, descriptors, scales	64
Table 3.7	Survey – qualitative: items, variables, descriptors	65
Table 3.8	Geographical spread of survey respondents	69
Table 4.1	State and territory projects of the LDP	87
Table 4.2	Comparison of core curriculum documents	91
Table 5.1	Interim National Curriculum Board membership	127
Table 5.2	ACARA Board membership	131
Table 5.3	Membership of the Australian Curriculum Coalition	138

Figure 2.1	A complementary pluralistic model of the curriculum	
	framework of the Australian Curriculum	10
Figure 3.1	A model of the research process	50
Figure 3.2	Steps of a mixed methods study	56

Figure 6.1	State or territory of survey respondents	161
Figure 6.2	Survey respondents – position held in school	162
Figure 6.3	Remoteness factor of survey respondents	163
Figure 6.4	Highest level of tertiary completion of survey respondents	163
Figure 6.5	Year of completion of tertiary qualification of survey	
	respondents	164
Figure 6.6	Pre-Service education knowledge – all subjects	166
Figure 6.7	Pre-Service education enactment – all subjects	167
Figure 6.8	Pre-Service education maths knowledge by state	168
Figure 6.9	Pre-Service education maths enactment by state	169
Figure 6.10	Pre-Service education English knowledge by state	170
Figure 6.11	Pre-Service education English enactment by state	170
Figure 6.12	Pre-Service education science knowledge by state	171
Figure 6.13	Pre-Service education science enactment by state	172
Figure 6.14	Pre-Service education history knowledge by state	172
Figure 6.15	Pre-Service education history enactment by state	173
Figure 6.16	Pre-Service education differentiation – all subjects	182
Figure 6.17	Professional development differentiation – all subjects	183
Figure 6.18	Pre-Service education maths differentiation by state	184
Figure 6.19	Pre-Service education English differentiation by state	184
Figure 6.20	Pre-Service education science differentiation by state	185
Figure 6.21	Pre-Service education history differentiation by state	186
Figure 6.22	Literacy capability in science	189
Figure 6.23	Literacy capability in history	190
Figure 6.24	Pre-Service education literacy capability in science by state	190
Figure 6.25	Pre-Service education literacy capability in history by state	191
Figure 6.26	Numeracy capability in science and history	192

Figure 6.27	Pre-Service education numeracy capability in science by state	193
Figure 6.28	Pre-Service education numeracy capability in history by state	193
Figure 6.29	Inquiry learning as an optimal pedagogy	197
Figure 6.30	Inquiry learning as an optimal pedagogy – 3 categories	198
Figure 6.31	Inclusion of Asian studies in teacher education	200
Figure 6.32	Inclusion of Indigenous studies in pre-service education	201
Figure 6.33	Inclusion of sustainability in pre-service education	201
Figure 6.34	Degree of compatibility of Phase 1 subjects with current school	
	documents	202
Figure 6.35	English curriculum compatibility by state	203
Figure 6.36	Mathematics curriculum compatibility by state	204
Figure 6.37	Science curriculum compatibility by state	205
Figure 6.38	History curriculum compatibility by state	206
Figure 6.39	Changes in pedagogy and classroom teaching practices	207
Figure 6.40	Pedagogical compatibility (mathematics) by state	209
Figure 6.41	Pedagogical compatibility (history) by state	211
Figure 6.42	Changes in assessment tasks	212
Figure 6.43	Assessment compatibility (English) by state	213

- Rose, J. (2015). Consultation and the Australian Curriculum. *Professional Educator*, 14(1), 25-26.
- Rose, J., & Aspland, T. (2015). The Australian Curriculum and Third Way Ideology: Is there a nexus? *Curriculum Perspectives*, *35(1)*, 39-48.